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Leo Yeung - Design Manager leo.yeung@inhousecommunity.com

Wendy Chan - Global Head of Events wendy.chan@inhousecommunity.com

Rahul Prakash – Publisher rahul.prakash@inhousecommunity.com

Yvette Tan - Head of Research and Community Development yvette.tan@inhousecommunity.com

Yannie Cheung – Office Administrator yannie.cheung@inhousecommunity.com

Mark Tan – Research Assistant mark.tan@inhousecommunity.com

Tim Gilkison - Founding Director tim.gilkison@inhousecommunity.com

Patrick Dransfield – Publishing Director patrick.dransfield@inhousecommunity.com

Arun Mistry – Director

Editorial Enquiries Tel:..... (852) 2542 4279 editorial@inhousecommunity.com

Advertising & Subscriptions rahul.prakash@inhousecommunity.com

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Counsel Feature contributors



Mini vandePol, head of Baker McKenzie's Asia Pacific Compliance & Investigations Group, focuses on anti-bribery and corruption, trade sanctions, fraud and other senior executive misconduct investigations across Asia but most particularly in Hong Kong, China and India.

Celeste Ang's practice encompasses corporate dispute resolution, compliance and investigations. She has significant experience acting for global clients in cross-border disputes and advising clients on compliance and regulatory issues in the context of cross-border investigations





Simon Hui is ranked among the leading lawyers for dispute resolution/regulatory and compliance in China. He has conducted complex internal investigations for a large number of multinational companies across a range of industries.

Vivian Wu focuses on China-related corporate regulatory and compliance matters, in particular anti-corruption and trade compliance. She is experienced in compliance investigations, due diligence, risk assessment and training. In 2014, Ms. Wu worked at the Baker McKenzie's Washington DC office with our North American Compliance and Investigations Practice Group on various compliance matters. She is experienced in advising Chinese companies and financial institutions on managing overseas compliance risks, including without limitation bribery, trade sanctions and export control issues.





Stanley Lui is TI Automotive's Legal Director for the APAC region, mainly dealing with the legal and risk aspects in both the selling and manufacturing fronts.

Carl Watson is a GC and member of the leadership team for Arcadis covering the Asia region. He is passionate about optimising legal operations, using digital tools, so his team can focus on enabling practical and commercial solutions to a wide range of contractual, legal and compliance matters.





Yvette Anthony heads Osborne Clarke's dispute resolution practice in Singapore. She specialises in complex cross-border arbitration and litigation. Yvette has also acted for large financial institutions on significant regulatory matters.

Manjula Chawla is the Co-founding Partner of Phoenix Legal. Her area of expertise include strategic corporate investments, mergers & acquisitions, foreign direct investments, corporate finance and restructuring, and general corporate and commercial matters.





Chandni Chawla is a Principal Associate in Phoenix Legal. Her areas of expertise include mergers and acquisitions, joint ventures, employment and general corporate advisory.

Ashna Gupta is an Associate at Phoenix Legal. Her area of practice is Corporate and M&A and she regularly advises clients on various aspects of Indian commercial and company law.





Anti-corruption compliance in India

In recent years, there has been a paradigm shift in how corporate India addresses corruption, according to *Manjula Chawla, Chandni Chawla* and *Ashna Gupta*, of **Phoenix Legal**.

How has anti-corruption compliance evolved in India?

Companies in India have started taking a more pro-active and conscious approach in dealing with corruption within and outside their organisations. Bribery and corruption have become key concerns for companies, especially for those engaging in business globally. Hence, this change has also come about mainly to comply with anti-corruption and bribery laws of other countries, especially the United States and United Kingdom, which also provide the authorities with extra-territorial powers.

"The Prevention of Corruption Act is the principal legislation in India which provides for penalties in relation to corruption by public servants and also for those who are involved in the abetment of an act of corruption"

> Changes in domestic laws have also necessitated the required shift. Recently, the Prevention of Corruption Act, 1988 (Prevention of Corruption Act) has been amended and now prescribes for corporate entities to have compliance procedures in place, in order to prevent its employees from engaging in any act which may be categorised as corruption or bribery under the said Act.

Accordingly, the companies have started to adopt their own internal procedures and policies to comply with anti-corruption laws. These policies are usually prepared in order to cover compliances as required by the applicable laws in India as well as overseas jurisdictions.

Indian companies, which are subsidiaries of foreign multinational companies, have to adhere to the strict US and UK anti-bribery and anti-corruption laws and with the applicable laws of the jurisdiction wherein the parent company is located. The subsidiaries are required to mandatorily follow the exhaustive anti-corruption policies and frameworks laid down by their global counterparts.

Further, recent trends indicate that companies have actively started hosting workshops and training sessions to create awareness amongst their employees and personnel on the rights, obligations and duties under anti-corruption laws, bribery and ethics internal policies, specifically in respect of business dealings with third parties. Some organisations have also set up whistle-blower protection mechanisms through their internal policies and procedures, to encourage reporting of acts of corruption or bribery by their counterparts in the organisation.

What are some of the key laws and regulations addressing corruption?

The Prevention of Corruption Act is the principal legislation in India which provides for penalties in relation to corruption by public servants and also for those who are involved in the abetment of an act of corruption. The term 'public servant' has been broadly defined in the Prevention of Corruption Act to mean "any person who is in



the service or pay of the Government or remunerated by the Government for the performance of a public duty".

Until 2018, the Prevention of Corruption Act only took into consideration and criminalised bribe-taking by public servants and not bribegiving, thereby excluding bribes given by private entities.

With the growing economy and foreign investment in India, there was an imminent need to bring the Indian anti-corruption legal framework in conformity with current international practices, and thereby amendments were proposed to be made to the existing Prevention of Corruption Act.

The Prevention of Corruption Act was amended in 2018 by way of the Prevention of Corruption (Amendment) Act, 2018 which sought to prospectively include, within its scope, commercial organisations (which includes companies) and its employees who are involved in the payment of bribes to public servants in order to (a) obtain or retain business for such a commercial organisation; or (b) obtain or retain an advantage in the conduct of business for the commercial organisation.

In such instances, the individual (being the officer/employee of such commercial organisation) involved in payment of bribe and the commercial organisation, will be held liable under the Prevention of Corruption Act, unless the organisation can prove that it had adequate procedures in place to prevent such conduct by persons associated with it. However, the individual/employee of such commercial organisation may still be held liable if the offence is proved.

The other laws which deal with/regulate corruption and bribery in India have been discussed below briefly:

- The Prevention of Money Laundering Act, 2002 aims to prevent instances of money laundering and prohibits use of the 'proceeds of crime' in India. The offence of money laundering prescribes strict punishment, including imprisonment of up to 10 years and the attachment of property of accused persons (even at a preliminary stage of investigation and not necessarily after conviction).
- The Companies Act, 2013 (Companies Act) provides for corporate governance and prevention of corruption and fraud in the corporate sector. The term 'fraud' has been

given a broad definition and is a criminal offence under the Companies Act.

In cases involving fraud specifically, Serious Frauds Investigation Office (SFIO) has been set up under the Ministry of Corporate Affairs, Government of India which is responsible for dealing with white collar crimes and offences in companies. The SFIO conducts investigation under the provisions of the Companies Act.

- The Indian Penal Code, 1860 sets out provisions which can be interpreted to cover bribery and fraud matters, including offences relating to criminal breach of trust and cheating.
- The Foreign Contribution (Regulation) Act, 2010 regulates the acceptance and use of foreign contributions and hospitality by individuals and corporations. Prior registration or prior approval of the Ministry of Home Affairs is required for receipt of foreign contributions and in the absence of such registration or approval, receipt of foreign contributions may be considered illegal.
- The Lokpal and Lokayuktas Act, 2013 provides for an establishment of an ombudsman for the central and state governments (Lokpal and Lokayuktas, respectively). These bodies are required to act independently from the government and have been empowered to investigate allegations of corruption against public servants, which include the prime minister and other ministers.

As on date, the extent of the anticorruption laws is limited to the private and government sectors in India, and does not have any extra-territorial jurisdiction to cover instances of illegal gratification and payments made to foreign officials or persons employed by public international organisations.

Pursuant to the changes to the Prevention of Corruption Act notified in 2018, there are currently no further amendments being considered by the government.

What are the recent trends?

In recent years, there has been a strong public sentiment against corruption in India, especially by the government, with the citizens demanding accountability from their elected representatives. This has led to a change in



Manjula Chawla







Chandni Chawla

approach towards enforcement of anticorruption laws. Additional measures are being taken to tackle corruption, not only in the public sector, but in the private sector as well. Indian authorities, such as the Central Bureau of Investigation and Enforcement Directorate, have become more aggressive in enforcing anticorruption laws and have targeted individuals and corporations, alike.

Increasingly in the last few years, there have also been instances where the authorities have discovered financial defaulters, who have absconded from India to avoid prosecution. These are individuals/promoters who have taken or guaranteed large loans from banks and financial institutions, and have been alleged to have wilfully defaulted on these loans thereby defrauding the public and private sector banks at large. In order to curb this trend, the government ratified the Fugitive Economic Offenders Act, 2018, to allow confiscation of defaulter's properties in India.

To ensure a thorough investigation, the authorities have also started looking into bank officials and personnel to determine any instances of corruption or bribery that they may have been involved in, by sanctioning of such large loans without proper documentations and collateral.

"The Prevention of Corruption Act expressly prohibits provision or receipt, directly or through a third party, an undue advantage, including gifts, free transport, boarding and hospitality"

> Another recent trend that can be seen is that the law enforcement agencies have become more tech savvy and have increased their reliance on technological tools in tracking down complex corporate structures by removing their layers.

How about the acceptance of gifts or hospitality?

The Prevention of Corruption Act expressly prohibits provision or receipt, directly or through a third party, an undue advantage, including gifts, free transport, boarding and hospitality. However, under the Central Civil Services (Conduct) Rules, 1964 (amended till 2019), there is a provision for a nominal pecuniary threshold for gifts that a public servant may accept. Thus, while the public servant may accept gifts, meals or hospitality within the prescribed thresholds, the general perception is that there should be no intention to violate the provisions of the Prevention of Corruption Act.

Moreover, the Supreme Court of India in AB Bhaskara Rao v. Inspector of Police, CBI, Visakhapatnam, [AIR 2011 SC 3845] held that the quantum paid as gratification is immaterial and that conviction will ultimately depend upon the mens rea and conduct of the public official and proof established by the prosecution regarding the acceptance of such illegal gratification.

Therefore, to avoid any potential liability, most companies have clearly laid down their policies and monetary thresholds in relation to offering and acceptance of gifts, hospitality, especially during festivals in India.

What are the disclosure/reporting guidelines for corporations in India?

There is no specific legislation in India that requires corporations to disclose or report violations, potential or otherwise, of anticorruption and bribery laws within their organisation.

However, under the Securities Exchange Board of India (Listing Obligations and Disclosure Requirements) Regulations 2015, listed companies are required to make disclosures relating to fraud and defaults committed by the company or its promoter, key managerial personnel, directors or employees, as applicable, in a prescribed manner.

Further, under the Companies Act, in case the statutory auditor of a company, while carrying out an audit, has reason to believe that fraud is being or has been committed, they are required to report the potential offence to the government if the sum involved is INR 10 million (approx. USD 135,500) or more. In cases where the amount involved is less than INR 10 million, the auditor must report the matter to the company's board of directors or audit committee (as applicable), which must then disclose the details of the offence in the director's report (which is required to be prepared on an annual basis).

What about whistle-blowing?

The Whistleblower Protection Act, 2014 was



passed by the Parliament of India in 2014 but it has still not come into effect. The legislation seeks to establish a mechanism to receive complaints relating to corruption or wilful misuse of power by public servants and to inquire into those complaints. While the whistleblower must be disclose his or her identity, the relevant authorities are statutorily obliged to ensure the whistleblower's anonymity and prevent their victimization thereafter.

There are various corporate legislations which emphasize on the requirement for companies to formulate a whistleblower policy.

For instance, the Securities Exchange Board of India (Listing Obligations and Disclosure Requirements) Regulations, 2015 requires listed companies to devise an effective whistle blower mechanism to allow free communication of illegal and unethical practices.

The Companies Act also requires listed companies to establish a vigil mechanism for its directors and employees, to enable them to report legal violations, unethical behaviour or other such concerns. This encourages the employees to flag any unethical and illegal acts that they become privy to.

On a similar note, the Companies (Auditor's Report) Order, 2020 was issued by the Ministry of Corporate Affairs on February 25, 2020, with a view to encourage greater transparency in the financial affairs of the company. It not only introduces the requirement for companies to include a wide range of financial details and statements in its auditors' report like loans, deposits, taxes, properties, proceedings against the company for benami properties etc., but also mentions the need to disclose if any whistleblower complaints have been considered by the auditor, as received by the company, during the course of that financial year.

It is interesting to note that while there is no legal protection afforded to whistleblowers who make disclosures in connection within the private sector, most companies tend to provide protection to such whistleblowers through their internal policies and programmes.

How can corporations include law firms in their anti-corruption efforts?

There has been a considerable shift in the manner in which companies have attempted to raise awareness amongst employees and managerial personnel about anti-corruption and anti-bribery practices. This has primarily been implemented by conducting training sessions to educate the personnel of the applicable anticorruption laws and dealings with third parties.

In order to better implement these training sessions, corporations can engage law firms to periodically conduct or participate in such workshops/sessions to educate and update the employees on the laws and also on the consequences of violating the applicable laws.

Depending on the size of the corporations, the law firms can also be called upon to make separate presentations to the board of directors and high-level managerial personnel.

In addition to raising awareness, the assistance of law firms can be sought in reviewing the internal policies relating to code of conduct, ethics and anti-corruption, payment facilitation, procurement and supply chain management from time to time. This will enable the corporations to keep their policies updated in line with the laws applicable in India and also jurisdiction of the parent company (as the case maybe).

As a matter of caution and to cover all bases, corporations can engage law firms on an annual basis to conduct an internal compliance review and audit of its practices and procedures already in place. This exercise will ensure that the internal controls of the company are kept in check and are strong enough to detect any bribes or other such corrupt practices.

Lastly, as a step to make the employees feel secure, a contact desk/point can also be allocated within the law firm to whom the employees can reach out without inhibitions in case any situations/dealings relating to anticorruption have to be reported.





Ashna Gupta